# **Optimal Outlooks**

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#### **Disclaimer and Acknowledgements**

**Disclaimer**: I am not speaking for others in the Federal Reserve System.

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### **Need for Outlooks**

• A policymaker needs to make a decision today.

• The *current* decision results in random *future* net benefits to society.

• Hence, the policymaker's decision depends on the outlook about those net benefits.

### Question

What's the appropriate notion of an outlook for this policymaker?

#### Answer

• The needed outlook is not a statistically motivated **predictive density** ...

• But rather an asset-price-based **risk-neutral probability density** (RNPD).

### Main Result

- A policymaker reaches the same ex-ante decision by:
  - maximizing social welfare
  - maximizing *risk-neutral* expected benefits
- Maximizing statistical expectation of benefits is typically different.

### Intuition

- To make an ex-ante decision, the policymaker weighs social benefits in different future states against each other.
- To maximize social welfare: relevant weights are households' ex-ante relative marginal valuations of resources in those states.

- RNPDs are derived from financial market *prices*.
- Those prices reflect households' ex-ante relative marginal valuations of resources in different future states.
- Hence: the risk-neutral expectation also weighs benefits in different states according to households' ex-ante relative marginal values of resources.

## Outline

- 1. General Policy Problem
- 2. Risk-Neutral Probabilities
- 3. Equivalence
- 4. Possible Concerns
- 5. Conclusions

## GENERAL POLICY PROBLEM

### **Random Outcomes**

- Policymaker chooses an action *a* today.
- The result of the action next period depends on the realization of x.

- The random variable x has realizations  $\{x_n\}_{n=1}^N$ .

• The outcome (a, x) results in a benefit of B(a, x).

- The benefit B(a, x) may be positive or negative.

### Examples of B

- Inflation targeting:  $B(a, x) = -(a + x \pi^*)^2$ 
  - a is accommodation
  - -x is inflation shock
- Financial instability: B(a, x)
  - -a is bank dividends
  - -x is financial stress

### **Social Welfare**

• If realization  $x_n$  occurs, households consume  $(y(x_n) + B(a, x_n))$ .

• Households' ex-ante (subjective) expected utility is:

$$\sum_{n=1}^N \pi_n U(y(x_n) + B(a, x_n), x_n)$$

- The households' utility function U is possibly state-dependent.
- Also:  $\pi_n$  are subjective probabilities, not "true" probabilities.

### **Optimal Choice**

• Chain rule: optimal choice of *a* satisfies FOC:

$$\sum_{n=1}^{N} \pi_n MUC_n(a^*) \frac{\partial B}{\partial a}(a^*, x_n) = \mathbf{0}$$

where  $MUC_n(a^*)$  is the marginal utility of consumption in state n:

$$MUC_n(a^*) \equiv U_c(y(x_n) + B(a^*, x_n), x_n)$$

## **Missing Information**

- Policymaker needs to know:
  - State-dependent marginal utility:  $MUC_n(a^*)$
  - Household subjective probabilities:  $\pi_n$ .
- No good data on these!
- But we will see:

**Relevant information is encoded in** *risk-neutral probability density*.

## **RISK-NEUTRAL PROBABILITIES**

### RNPD

- Suppose households trade assets *before* policymaker chooses *a*.
- Let  $q_n$  represent the (implied) price of goods in state n.

• Define 
$$q^* = (q_n^*)_{n=1}^N$$
 to be:

$$q_n^* = \frac{q_n}{\sum_{n=1}^N q_n}$$

- $q^*$  is called the *risk-neutral probability density (RNPD)*.
  - probability means:  $q_n^*$  is positive and  $q_n^*$ 's sum to 1.

## **RNPD** in Equilibrium

- Households treat  $a^*$  as given when trading assets.
- In equilibrium, there is a constant  $\xi > 0$  such that:

$$q_n = \xi \pi_n MUC_n(a^*)$$

• Hence:

$$q_n^* = \frac{\pi_n MUC_n(a^*)}{\sum_{m=1}^N \pi_m MUC_m(a^*)}$$

### **Risk-Neutral and "True" Probabilities**

- The RNPD  $q^*$  is not the same as the "true" probability density of x.
- $q^*$  reflects households' marginal utilities.
- And  $q^*$  reflects households' subjective probabilities.

## $\mathbf{E}^{*}$

• For any random variable  $\phi$ , define:

$$E^*(\phi) = \sum_{n=1}^N q_n^* \phi_n$$

• Define risk-neutral expected benefits:

$$E^*(B(a,x)) = \sum_{n=1}^N q_n^*B(a,x_n)$$

## EQUIVALENCE

## Maximizing E\*(Benefits)

- Suppose policymaker chooses a so as to maximize  $E^*(Benefits)$ .
- Then,  $\hat{a}$  satisfies FOC:

$$E^*\{\frac{\partial B}{\partial a}(\widehat{a},x)\} = \mathbf{0}$$

## Result - Setup

$$0 = E^* \{ \frac{\partial B}{\partial a}(\hat{a}, x) \}$$
$$= \sum_{n=1}^N q_n^* \{ \frac{\partial B}{\partial a}(\hat{a}, x_n) \}$$

• But we know that for some constant  $\xi > 0$ :

$$q_n^* = \xi \pi_n MUC_n(\hat{a})$$

### **Result - Conclusion**

• It follows that  $\hat{a}$  also satisfies:

$$\mathbf{0} = \sum_{n=1}^{N} \pi_n MUC_n(\widehat{a}) \frac{\partial B}{\partial a}(\widehat{a}, x_n)$$

- This is the same FOC that characterized  $a^*$ .
- Thus: maximizing  $E^*$ (Benefits) is the same as maximizing social welfare.
  - But: maximizing  $E^*$  only requires knowledge of RNPD.

### Verbal Summary

- Standard: Policymaker's optimal choice sets the *outlook* for marginal net benefits equal to zero.
- Novel: The appropriate notion of the outlook is given by  $E^*$ .
- Policymaker should balance benefits across states of the world using households' relative marginal valuations of resources in different states.
- The relative marginal valuations are given by RNPD, not statistical density.

## CONCERNS

### Lack of Predictive Power

**Concern**: RNPDs predict poorly.

**Response**: This is true but irrelevant.

- Policymakers' decisions should be based on households' relative valuations of resources in different states.
- These aren't predictive: they incorporate subjective probabilities and marginal utilities.

### Heterogeneity

**Concern**: Households aren't the same.

**Response**: The basic equivalence result extends as long as ...

- Redistributions of resources generated by choice of *a* can be offset using transfers.
- Similar to: "expanding the pie" argument for free trade.

### **Costly Information Acquisition**

**Concern:** Possible loss of private incentives to acquire information.

- If policy is set so as to keep an asset's current price constant ...
- Investors have no incentive to get information about its future payoffs.
- Consequence: policy choice does not adequately reflect available information.
- See Bernanke-Woodford (1997) for elegant exposition.

#### Response

- This concern is mitigated by existence of options with varying strikes.
- With options, investors value information about each outcome of x even if the policymaker ensures that  $E^*(\frac{\partial B}{\partial a}(x, a^*))$  always equals zero.
- Note: In constructing RNPDs, we need data on prices from many options with distinct strikes.

### **Incompleteness of Observed Assets**

**Concern:** Given observed assets, there may be multiple RNPDs.

**Response:** The basic equivalence result extends as long as ...

- For any action a, the benefit B(a, x) is spanned by the payoffs of observed assets.
- Even without spanning: we can find upper and lower bounds to B(a, x) consistent with absence of arbitrage.

### **Limited Participation**

**Concern**: Few households trade in option mkts used to construct RNPDs.

**Response**: This is a problem if they're barred from participating.

- However, I find it more plausible that they are *choosing* not to participate.
- That decision suggests that their relative marginal valuations of resources in various states are similar to that implied by option markets.

## Illiquidity

**Concern**: Asset prices could differ because of liquidity, not risk, differences.

**Response:** This is a potential issue.

- Specifically: options with similar strikes might have very different prices.
- Right response: appropriate attention to robustness.
- Wrong response: abandon RNPDs completely.

## CONCLUSIONS

- Policy decisions often impact the economy a lag.
- Hence, policymakers need some way to gauge the relative likelihoods of future events.
- Monetary: How likely is deflation? How likely is high inflation?
- Financial regulation: How likely is significant financial instability?

- Typical approach: attempt to figure out "true" probability of future events.
- Point of this talk: For policymakers that care about social welfare, the relevant probability is a risk-neutral probability.
- RNPDs encode households' ex-ante marginal valuations of resources in different states.
- Good policymaking should be based on these relative valuations.

- Thus, the risk-neutral probability of deflation could rise because:
  - Households view that outcome as more likely
  - Households' marginal utility of resources in that outcome has risen.
- Both of these changes should matter for a monetary policymaker who can influence the likelihood of deflation.

### Implementation Challenges

- Decision-making using RNPDs is not necessarily easy.
  - Need to determine appropriate financial proxy for relevant event.
  - Even then: Available options may not cover longer horizons or extreme tail events.
- Nothing new: Good decisions are always based on a mix of good judgment, good data, and good modeling choices.

### **BUT**:

The right goal is to model/estimate RNPDs, not statistical forecasts.

### Ninth District Activities

- Minneapolis Fed's Banking Group uses options data to compute RNPDs.
- They report the results on the public website for a wide range of assets.
  - Gold, silver, wheat, S&P 500, exchange rates, etc.
- They report and archive the results on a biweekly basis.
- See http://www.minneapolisfed.org/banking/rnpd.